

# SENATE BILL REPORT

## E2SHB 1961

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As Reported by Senate Committee On:  
Human Services & Corrections, March 26, 2009  
Ways & Means, April 6, 2009

**Title:** An act relating to implementing the federal fostering connections to success and increasing adoptions act of 2008.

**Brief Description:** Implementing the federal fostering connections to success and increasing adoptions act of 2008.

**Sponsors:** House Committee on Ways & Means (originally sponsored by Representatives Roberts, Haler, Pettigrew, Kagi, Carlyle, Pedersen and Wood).

**Brief History:** Passed House: 3/09/09, 75-22.

**Committee Activity:** Human Services & Corrections: 3/26/09 [DP].  
Ways & Means: 4/06/09 [DP, w/oRec].

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### SENATE COMMITTEE ON HUMAN SERVICES & CORRECTIONS

**Majority Report:** Do pass.

Signed by Senators Hargrove, Chair; Regala, Vice Chair; Stevens, Ranking Minority Member; Brandland, Carrell, Kauffman and McAuliffe.

**Staff:** Jennifer Strus (786-7316)

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### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** Do pass.

Signed by Senators Prentice, Chair; Fraser, Vice Chair, Capital Budget Chair; Tom, Vice Chair, Operating Budget; Zarelli, Ranking Minority Member; Brandland, Fairley, Hobbs, Keiser, Kline, Kohl-Welles, McDermott, Murray, Oemig, Parlette, Pflug, Pridemore, Regala, Rockefeller and Schoesler.

**Minority Report:** That it be referred without recommendation.

Signed by Senator Honeyford.

**Staff:** Michael Bezanson (786-7449)

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

**Background:** Foster Care to 21. For at least the past two decades, the Department of Social and Health Services (DSHS) has been authorized to provide continued foster care or group care for youth between the ages of 18 and 21 in order to support the youths' completion of high school or vocational school programs. In 2005 the Legislature authorized the DSHS to provide continuing foster care or group care for youth between the ages of 18 and 21 who are enrolled in post-secondary education or training programs. This legislation provides that, beginning in 2006, DSHS is authorized to allow 50 youth to remain in foster care after reaching age 18. In addition to the first 50, an additional 50 youth could also enter the program in 2007 and 2008. DSHS is not processing new enrollments at this time, but approximately 79 youth are still participating in the program from previous years' enrollments.

Guardianships. Children who are dependent and have been in out-of-home care for at least six months with little likelihood of a successful reunification may be cared for under dependency guardianships which are intended to be long-term and stable placement options for children in foster care when the court finds that a guardianship rather than termination of parental rights is in the child's best interests.

Dependency guardians may be, but are not required to be, relatives. Guardians for a dependent child also may be licensed foster parents, and those who remain licensed may receive foster care payments. Dependency guardians who are not licensed do not receive foster care payments. The dependency guardianship order establishes the rights and responsibilities of the guardian, but does not result in dismissal of the dependency. Depending on the circumstances of the child's case, there typically is less agency and court involvement in a dependency guardianship as compared to a foster care placement.

The Fostering Connections to Success and Increasing Adoptions Act of 2008. In October 2008 Congress approved, and the President signed, the Fostering Connections to Success and Increasing Adoptions Act of 2008 (Act). The legislation includes a variety of provisions, both mandatory and permissive, intended to reform aspects of child welfare programs. Some of the changes took effect immediately and others will be phased in over a period of years.

DSHS has determined it can, for the time being, implement the mandatory provisions without a change in state law. One of the key changes permitted by the Act includes allowing states to use foster care funds to provide Foster Care to 21 placement services to youth engaged in a broader array of qualifying activities. The federal funding attached to this provision becomes available October 1, 2010.

An additional element of the Act allows for the use of federal funds to provide subsidy payments to relatives serving as guardians for dependent children. To be eligible, the relative must be licensed by DSHS as a foster parent and have the child placed in the relative's home for a period of six consecutive months prior to establishment of the guardianship. Following entry of the guardianship order, the relative may continue to receive the subsidy without having to continue being a licensed foster parent. Funding attached to this provision of the Act is available now.

**Summary of Bill:** The current Foster Care to 21 statute is clarified to allow for continued enrollment in the program, subject to the availability of appropriated funding. Eligibility to

remain in foster care or group care continues up to the youth's 21st birthday if the youth adheres to program rules and remains enrolled in a post-secondary program.

Beginning October 1, 2010, the type of activities in which a youth must be engaged to qualify for Foster Care to 21 is expanded to reflect the activities eligible for use of federal funds. DSHS is authorized to provide continued foster care or group care up to age 21, within amounts appropriated for this specific purpose, for youth who are:

- enrolled and participating in a post-secondary program;
- participating in a program to promote, or reduce, barriers to employment;
- working 80 or more hours per month; or
- incapable of participating in school, work, or other activities due to a medical condition supported with regularly updated information.

In lieu of Foster Care to 21 placement services and within amounts appropriated for this specific purpose, DSHS may provide adoption support or relative guardianship benefits on behalf of youth who achieved permanency through adoption or a guardianship after age 16 and who are engaged in one of the activities listed above. Eligibility for continued support or subsidy payments continues until the youth reaches age 21.

The term "foster care payment" in the dependency guardianship chapter is replaced with "guardianship subsidy." A dependency guardian, including a relative guardian, who is a licensed foster parent and with whom the child has been placed for at least six consecutive months prior to the guardianship being established is eligible for a guardianship subsidy. After entry of the guardianship order, the guardian may, but is not required to, remain licensed as a foster parent. A relative guardianship is declared to be a permissible permanency plan for dependent children. DSHS is directed to conduct routine and cost-efficient outreach regarding the relative guardianship program. The relative guardianship agreements must be designed to promote long-term permanency for children and support stability of the guardianship.

**Appropriation:** None.

**Fiscal Note:** Available.

**Committee/Commission/Task Force Created:** No.

**Effective Date:** The bill takes effect 90 days after adjournment of the session in which the bill is passed, except for Section 2, relating to authorizing Foster Care to 21 placement services based on eligibility established in federal law for use of federal funds, which takes effect October 1, 2010.

**Staff Summary of Public Testimony (Human Services & Corrections):** PRO: This is a good bill because it allows foster children to get jobs and go to school and not be homeless when they get out of foster care. This is a continuation of a multi-year effort that gives children exiting foster care options other than going to the streets. This bill will allow the development of programs that provide options and these options include responsibilities for the children. Cost benefit analysis that has been done indicates that for every \$1 of state money spent, \$2.40 is returned from programs like Foster Care to 21. Youth respond to these

programs. The federal legislation passed last October provides a 50 percent match on state dollars provided for these programs. The language in the bill allows the state to be ready to take advantage of the opportunities presented in the federal law once it becomes effective and the funds are available.

**Persons Testifying (Human Services & Corrections):** PRO: Representative Roberts, prime sponsor; Christina, Jim Theofelis, Mockingbird Society; Edith Owen, Pierce County Relatives Raising Children.

**Staff Summary of Public Testimony (Ways & Means):** PRO: Research shows that youth housing and supports for youth exiting foster care demonstrates that young adults 18-22 who have housing and supports have much better outcomes than those that exit directly to the streets. The research shows delays in early pregnancy, engaging in higher education, and becoming tax payers.

**Persons Testifying (Ways & Means):** PRO: Jim Theofelis, Mockingbird Society.